



# The American Manufacturing Communities Collaborative

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## Leading a National Manufacturing Renaissance Bottom-up by Regional Stakeholders

Speaker:

**Matt Bogoshian** – Executive Director





**AMCC has a history supporting  
bottom-up approaches to regional  
sustainable development.**

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## A New Federal Policy Model Emerges

The National Economic Council collaborates with an Interagency Working Group leading to the [Investing in Manufacturing Communities Partnership](#) (IMCP) program.

*“The IMCP is designed to reward communities that demonstrate best practices in attracting and expanding manufacturing by bringing together key local stakeholders and using long-term planning that integrates targeted public and private investments across a community’s industrial ecosystem to create broad-based prosperity.” – EDA Fact Sheet (2013).*

### Communities meet rigorous selection criteria with 3 key elements:

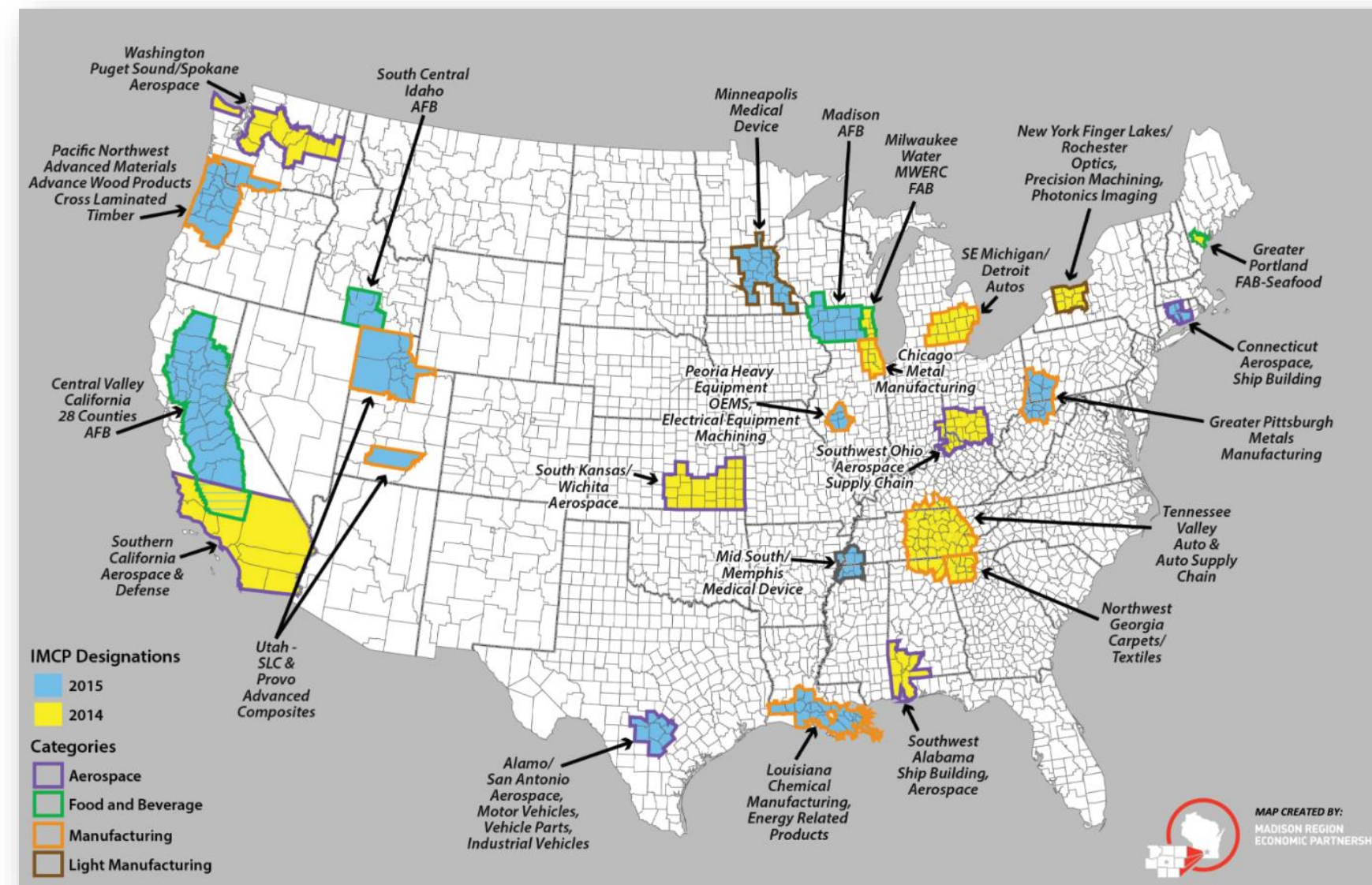
1. Organize a diverse regional public/private backbone organization.
  2. Conduct a regional SWOT analysis.
  3. Create a regional plan that strengthens the Big 6 areas essential for a thriving manufacturing ecosystem: 1) Workforce and Training, 2) Research and Innovation, 3) Infrastructure and Site Development, 4) Supply Chain Support, 5) Trade & International Investment, and 6) Operational Improvement & Capital Access.
- **Over 70 US regions first apply for IMCP designations showing large demand**





## 24 Regions Designated as IMCP Communities in 2 Years

- Designation came with technical assistance, some preference for grants, branding
- Community of practice develops amongst the regions





## IMCP Ends, but Bottom-up Leadership Persists

### Regional consortia leaders double-down on collaboration:

- Stakeholders continue holding weekly national conference call meetings
- Regions interact with one another nationally, sharing best practices
- Public, private, and non-profit partners in regions increase collaboration
- Federal staff continue assisting the evolving IMCP network stakeholders

### IMCP communities organize a national Summit in DC, leading to:

- Creation of a new non-profit backbone organization (AMCC)
- Outreach to Congress for the IMCP model to become law in DOD federal program (DMCSP)



[AMCC regional consortia leaders advocate for DMCSP with the U.S. House Manufacturing Caucus \(2019\)](#)



# IMCP Regions Pursue New Opportunities, Strengthen Collaborations

DMCSP Projects FY 2020 - 2022



## Several IMCP regions receive designation and funding through DMCSP:

- 4 of 6 DMC designees in 2020 originated from IMCP
- 3 of 5 DMC designees in 2021 originated from IMCP
- 3 of 6 DMC designees in 2022 originated from IMCP

## AMCC Undertakes Organizational Strategic Plan

Built by regional and national stakeholders to assist all American regions in adopting this bottom-up intervention approach.

# Bottom-up Regional Development in Manufacturing is Driving the National Agenda



- Legend**
- IMCP
  - Defense Manufacturing Communities
  - Build Back Better Regional Challenge
  - NSF Innovation Engines
  - EDA Recompete Pilot Program
  - EDA Tech Hubs



Regional Innovation: Federal Programs and Issues for Consideration

April 3, 2023

Congressional Research Service

[2023 CRS overview of federal regional innovation programs](#)





# Revitalizing U.S. Manufacturing is a Complex Challenge

How do we make smarter decisions in regions that produce better outcomes?



## Prioritize Key Industries

- Defense
- Energy
- Transportation
- Agriculture
- IT/Communications
- Health

[2021 WH Report on Priority Industries](#)

6

## Focus on Ecosystem Components

1. Workforce & Training
2. Research, Innovation & Entrepreneurship
3. Infrastructure & Site Development
4. Supply Chain Support
5. Trade & International Investment
6. Operational Improvement & Capital Access

[More on the Big 6](#)



## Toward Sustainable Development

- Economic competitiveness
- Social Equity and Inclusion
- Environmental Sustainability
- National Security

[2022 CHIPS and Science Act  
Section 10387\(b\): National, Social and  
Geostrategic Challenges](#)



# Revitalizing U.S. Manufacturing is a Complex Challenge

How do we make smarter decisions in regions that produce better outcomes?



## Critical & Emerging Technologies

- Advanced manufacturing
- Advanced materials
- Artificial intelligence
- Biotechnology
- Communications and wireless
- Cyberinfrastructure and advanced computing
- Cybersecurity
- Disaster risk and resilience
- Energy technology
- Quantum information science
- Semiconductors and microelectronics

1. [2024 WH Science & Tech Council](#)
2. [CHIPS & Science Act Technologies](#)
3. [DOD Critical Technology Areas](#)
4. [Manufacturing USA Institutes](#)

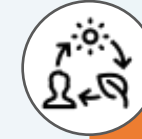
**Prioritize Key Industries**

**6**

## Types of Individual Roles

- Technical
- Scientific
- Administrative
- Educational
- Financial
- Legal

**Focus on Ecosystem Components**



## Advancing Systems Change

1. Relationship Building
2. Story Telling
3. Strategizing
4. Actions via events and organizations
5. Structuring

[Systems Leadership](#)  
[Harvard Kennedy School](#)

**Toward Sustainable Development**





# AMCC Designated As Nation's Manufacturing Community of Practice

**Free, Open-Source, Evidence-Based Community of Practice seeking collaboration with:**

- Designated Communities w/manufacturing focus
  - Other EDA Communities of Practice
  - Relevant federal investments, e.g. NIST MEP, Manufacturing USA Institutes
  - Relevant state, regional, philanthropic coalitions e.g. California's CERF regions
  - Other public and private BFFs e.g. CREC, ASBN, Connex, Accenture, Deloitte, Renewable Thermal Collaborative, Urban Manufacturing Alliance, National Governor's Association
- 

## **Core activities:**

- Weekly stakeholder calls, presentations, and newsletter
- Promotion of regional lessons learned via [Roadshows](#) and [Manufacturing An American Century](#) podcast
- Integration and stewardship with mfg stakeholders of all kinds; government, NGO, private etc.
- Development of Manufacturing Community Ecosystem Metrics (MCEM) project
- Supporting success and coordination among regional, place-based manufacturing policy initiatives.



## Meet the AMCC Team



**Matt Bogoshian** – Executive Director

- Former U.S. Navy J.A.G. Officer
- Former local, state and federal enforcement and policy official
- Author, educator, and systems leader



**David Van Siclen** – Operations Director

- Background in nonprofit development
- Master's degree in Project Management at Georgetown Univ.
- AMCC's first intern circa 2018!

## Advisory Board

### Regional Consortia:

- Impact Washington State MEP
- Wichita State University
- Connecticut Department of Economic and Community Development
- 47G (Utah)
- Cook County, Illinois Bureau of Economic Development

### Founding Partners:

- Northeast-Midwest Institute
- The Century Foundation

### Advisors:

- Phil Singerman Ph.D., Performance Measurement
- Nikhil Kalathil Ph.D., Ecosystem Assessment
- Sarah Lee, Capital Access
- Matthew Fieldman, Workforce & Training
- Dr. Tulinda Larsen, Utah Manufacturers Association

**AMCC's mission** is to create and strengthen an alliance of communities with regional economic development initiatives underway dedicated to achieving sustainability through economic growth, improved environmental performance, and inclusive well-paid job creation within a revitalized American manufacturing base.







# Participate in AMCC!

- Join our **consistent, weekly 30-minute national Monday call** to get connected with public/private stakeholders from across the nation! (message David to be added)
- Explore [americanmcc.org](http://americanmcc.org)
- Get our **consistent, weekly newsletter updates** at [americanmcc.org/subscribe](http://americanmcc.org/subscribe)
- Chat with us today on how we can add value to your work
- Learn more about our [Roadshows](#) and [Manufacturing An American Century](#) podcast.
- Contact us by email:  
[matt.bogoshian@amccmail.org](mailto:matt.bogoshian@amccmail.org)  
[david.vansiclen@amccmail.org](mailto:david.vansiclen@amccmail.org)







# Advancements in Ecosystem Assessment Metrics

*Co-creating a Self-Assessment Tool That Regions  
Can Use to Map and Measure Progress*

Presented by:

**Matt Bogoshian**  
Executive Director

**David Van Siclen**  
Operations Director

American Manufacturing  
Communities Collaborative

This presentation was prepared by AMCC using Federal funds under award 3070145 from the Economic Development Administration, U.S. Department of Commerce. The statements, findings, conclusions, and recommendations are those of the author(s) and do not necessarily reflect the views of the Economic Development Administration or the U.S. Department of Commerce.

# Manufacturing Community Ecosystem Metrics (MCEM)



- There are 250,000+ manufacturers operating in the United States, each connected to and relying on a network of public and private stakeholders: **a manufacturing ecosystem.**
- To be **more strategic**, make **smarter interventions**, and **maximize impact**, regional decisionmakers need ways to understand the composition, interactions, inputs and outputs of their manufacturing ecosystem.
- To address this need, AMCC, NIST MEP and several partners are developing a Tool and Playbook to provide **actionable guidance** for regions to **identify, map and measure** the core component networks that constitute a **thriving manufacturing ecosystem.**



Thanks to our partners:



AMCC distinguishes three types of metrics that reveal the strength and weaknesses of a manufacturing system.

1. **Manufacturing Metrics:**

Throughputs and outputs of manufacturing activity by a manufacturer, group of manufacturers, or in a geographical region.

*Data currently gathered by NIST MEPS.*

2. **Programmatic Metrics:**

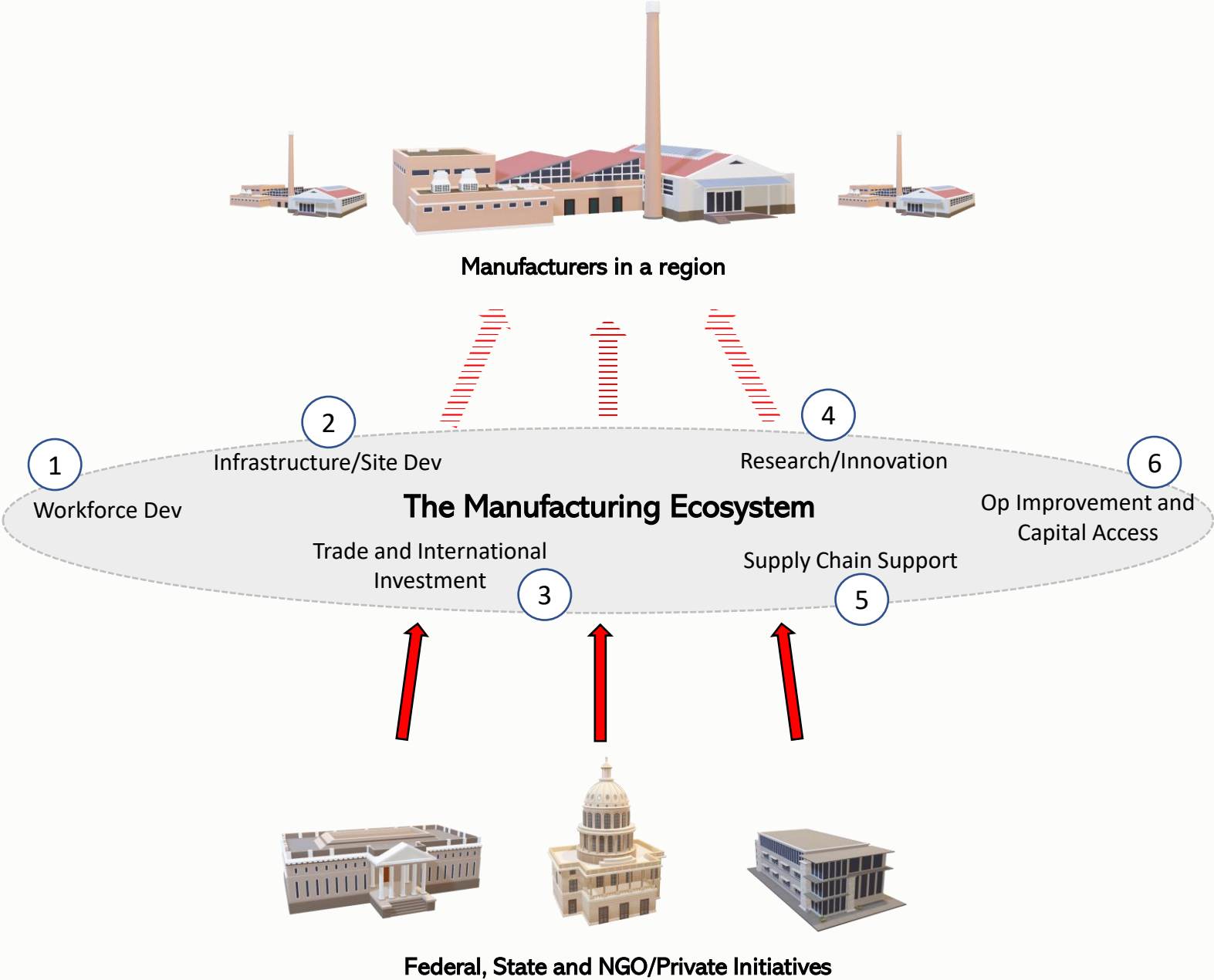
Public and private interventions that seek to enhance the strength of regional manufacturing.

*Data gathered within each program administered by Federal, State or NGO/Private sources.*

3. **Ecosystem Metrics:**

The outputs and outcomes resulting from the interactions between stakeholders in a region, e.g., a university/NGO collaboration targeting workforce development.

**Problem!!** Without ecosystem metrics, it is unclear how Federal/State interventions produce lasting outcomes in communities that support manufacturers.







## **Example:** Connecticut's IMCP Community Actors

### **State Funding Program:**

Manufacturing Innovation Fund

### **Public Funding Organization:**

Connecticut Green Bank

### **Nonprofits:**

Eastern Connecticut Workforce Investment Board  
Connecticut Center for Advanced Technology  
Capital Workforce Partners

### **Industry Association:**

Aerospace Components Manufacturers  
Connecticut Business and Industry Association  
New Haven Manufacturers Association  
Smaller Manufacturers Association

### **Public University:**

University of Connecticut

### **Private University:**

University of Hartford

### **Manufacturing Consultant:**

Connecticut State Technical Extension Program

### **State Agencies:**

Connecticut Department of Economic and Community Development  
Connecticut Department of Energy and Environmental Protection  
Connecticut Department of Labor  
Connecticut State Department of Education

### **Community College Training Centers:**

Advanced Manufacturing Centers

### **Foundation Focusing on Education and Workforce:**

Connecticut Business and Industry Association Education Foundation

### **Public State Technical High Schools:**

Connecticut Technical High School Systems

### **Economic Development Organization:**

Southeastern Connecticut Enterprise Region

### **Business Development Counseling:**

Connecticut Small Business Development Center

### **Manufacturing Workforce Development Organization:**

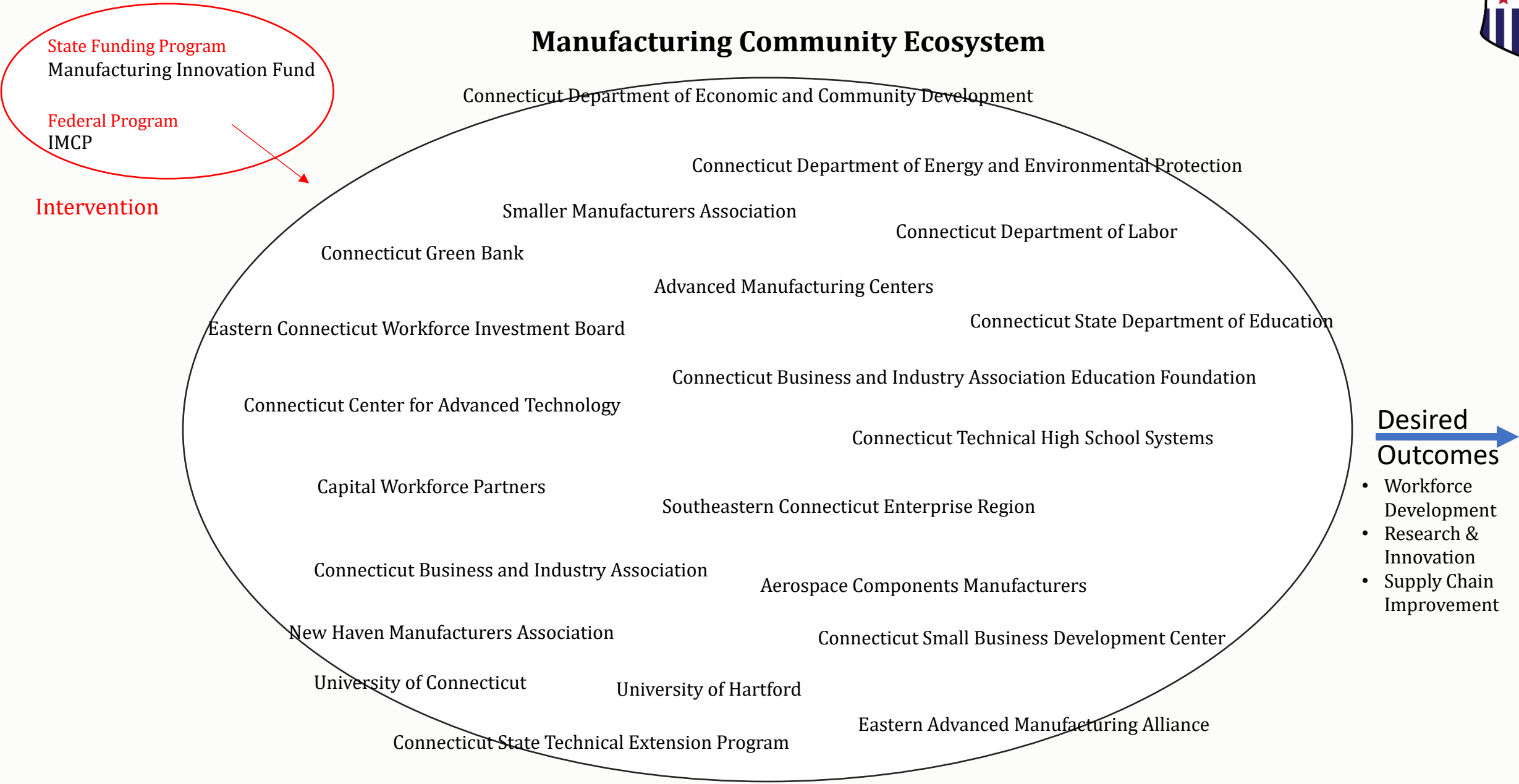
Eastern Advanced Manufacturing Alliance



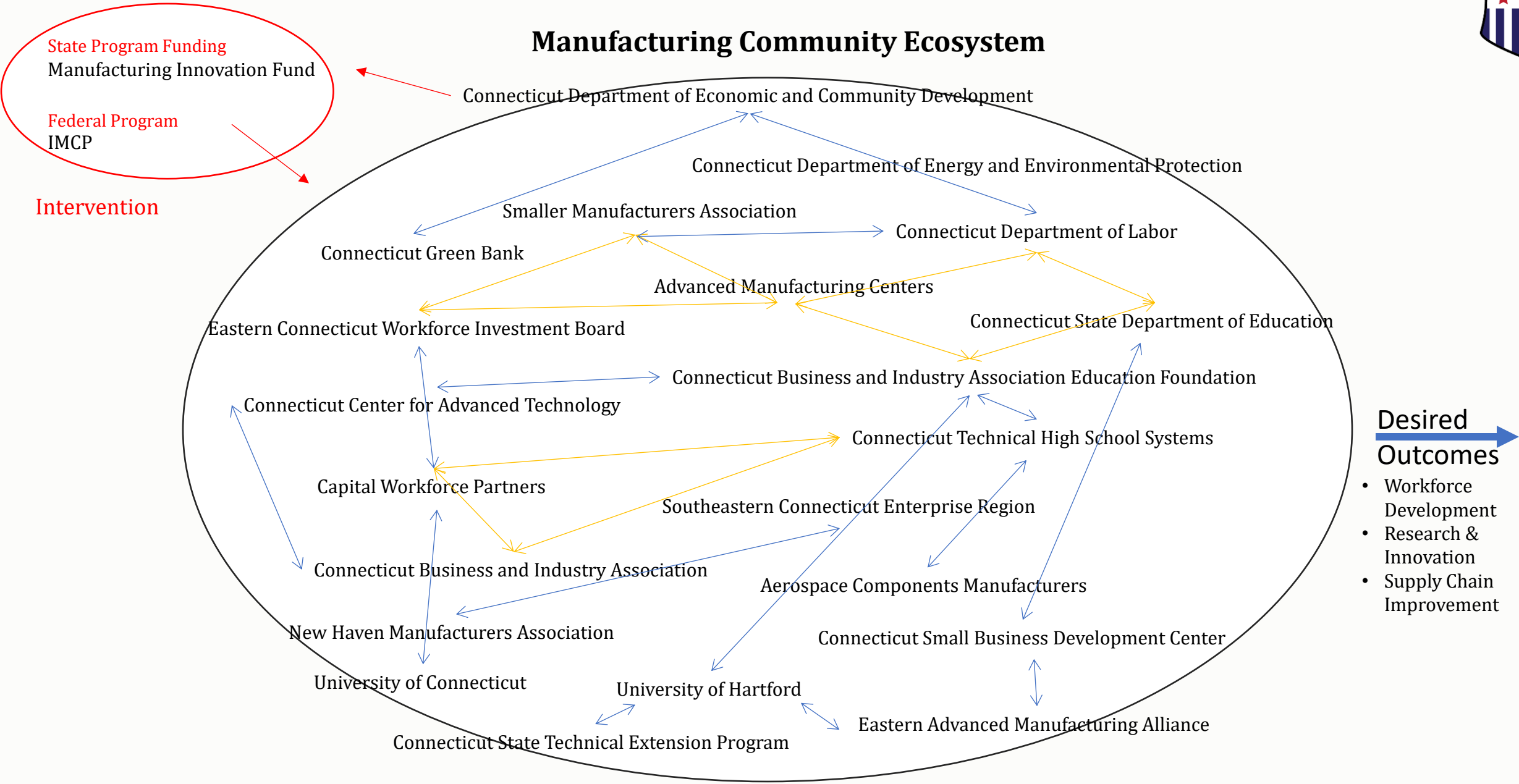
# Example: Connecticut's IMCP Community Actors



# Example: Connecticut's IMCP Community Actors



# Example: Connecticut's IMCP Community Actors



# Manufacturing Community Ecosystem Metrics (MCEM)

## Project Objectives

**This project seeks to identify the key components of prosperous regional manufacturing communities and determine what defines a “thriving” manufacturing ecosystem.**

1. Identify the major ecosystem stakeholders, assets, interventions, and programs (**“the component parts”**).
2. **Measure** each of those component parts and the ecosystem as a whole.
3. Create best practices for regions to use as a self-assessment tool, producing **better measures and target outcomes**.

**6**

### **Organized around Key Subject Areas**

1. Workforce & Training
2. Research & Innovation
3. Infrastructure & Site Development
4. Supply Chain Support
5. Trade & International Investment
6. Operational Improvement & Capital Access

[More on the Big 6](#)



Thanks to our partners:



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# Manufacturing Community Ecosystem Metrics (MCEM)

## Demonstration using Utah 1.0 Trial Map and Hypothetical Data

- UAMMI partnership leads to two MCEM meetings in January and June 2023
- Utah Manufacturers Association conducts initial mapping exercise, reaches out to network with Davis Technical College and Weber State University
- **Next step:** Identify and collect relevant stakeholder-level data.



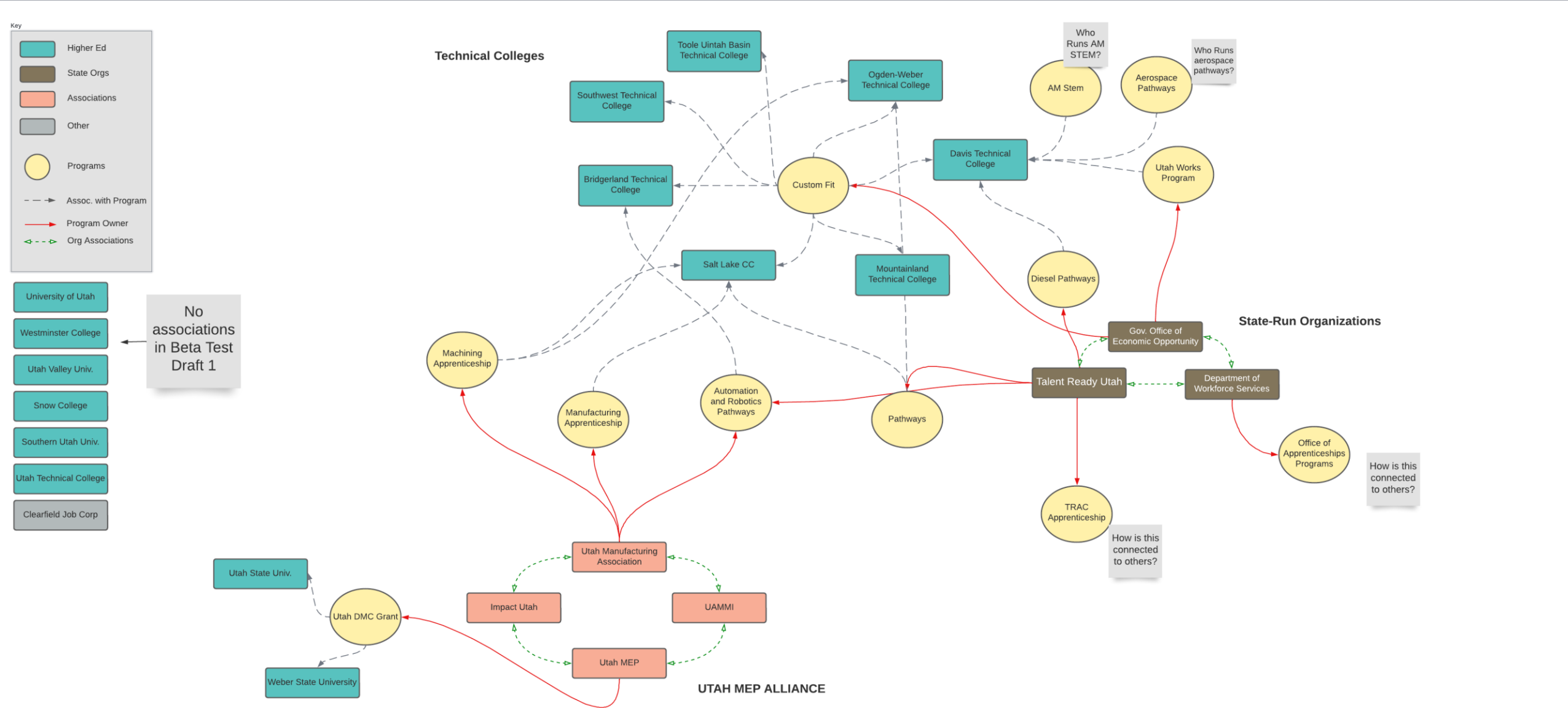
### Utah MCEM Webinar Attended by:

America Makes, The ARM Institute, Davis Technical College, Granite School District, i5 Service's CONNEX Marketplace, Idaho National Laboratory, Salt Lake Community College, Spectrum Recruiting Solutions, Utah Advanced Materials and Manufacturing Institute, Utah Department of Workforce Services, Utah Governor's Office of Economic Opportunity, Utah Manufacturers Associations, Utah State University's College of Engineering, Utah STEM Action Center, Utah System of Higher Education, and Weber State University



Thanks to our partners:





Example: Utah Manufacturer's Association map  
from AMCC's Workforce Activity Wokshop



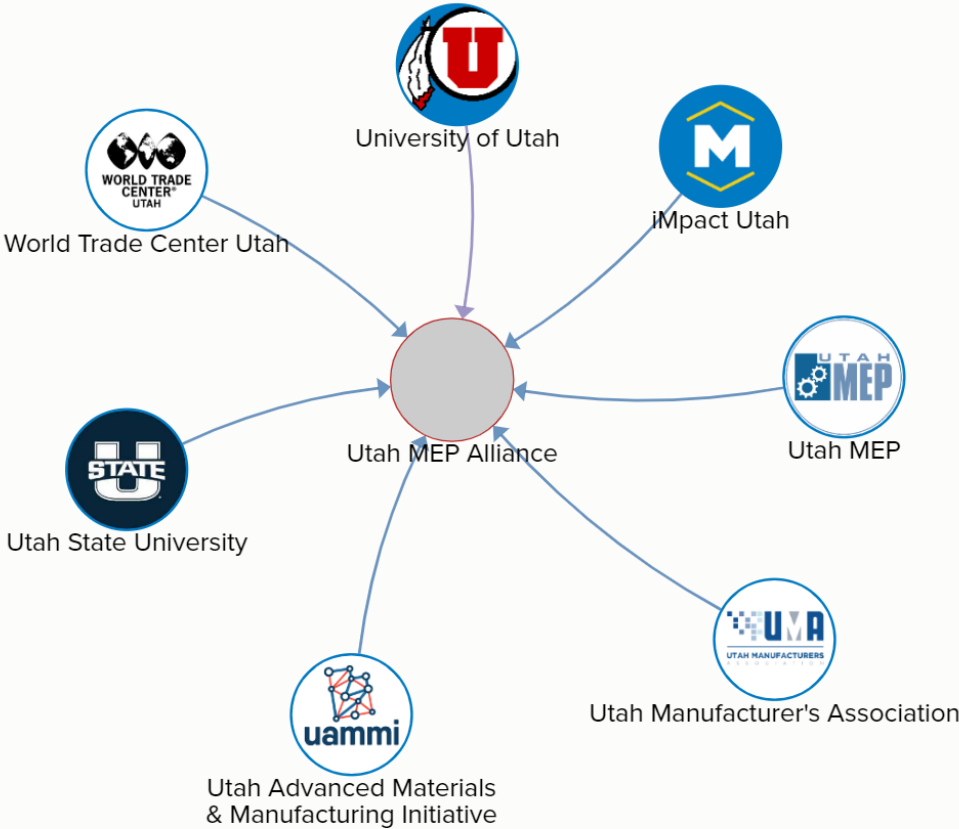
# Manufacturing Community Ecosystem Metrics (MCEM)

## Use MCEM To Investigate Regional Workforce Development

**Challenge:** Survey of manufacturers reveals aggregate need for 10,000 skilled workers/year.

| Skill Attainment | Example Professions            | Likely Education Pathway                    | % of Need | # Required |
|------------------|--------------------------------|---|-----------|------------|
| Above Mid Skill  | Engineer<br>Production Manager | University<br>Community College             | 20%       | 2,000      |
| Mid Skill        | Machinist<br>Tool Operator     | Community College<br>Trade/Technical School | 45%       | 4,500      |
| Below Mid Skill  | Entry-level Technician         | High School<br>Entry credentials            | 35%       | 3,500      |

**Step 1:** Utah MEP Alliance seeks federal, state, private funding to increase regional training capacity.



Thanks to our partners:

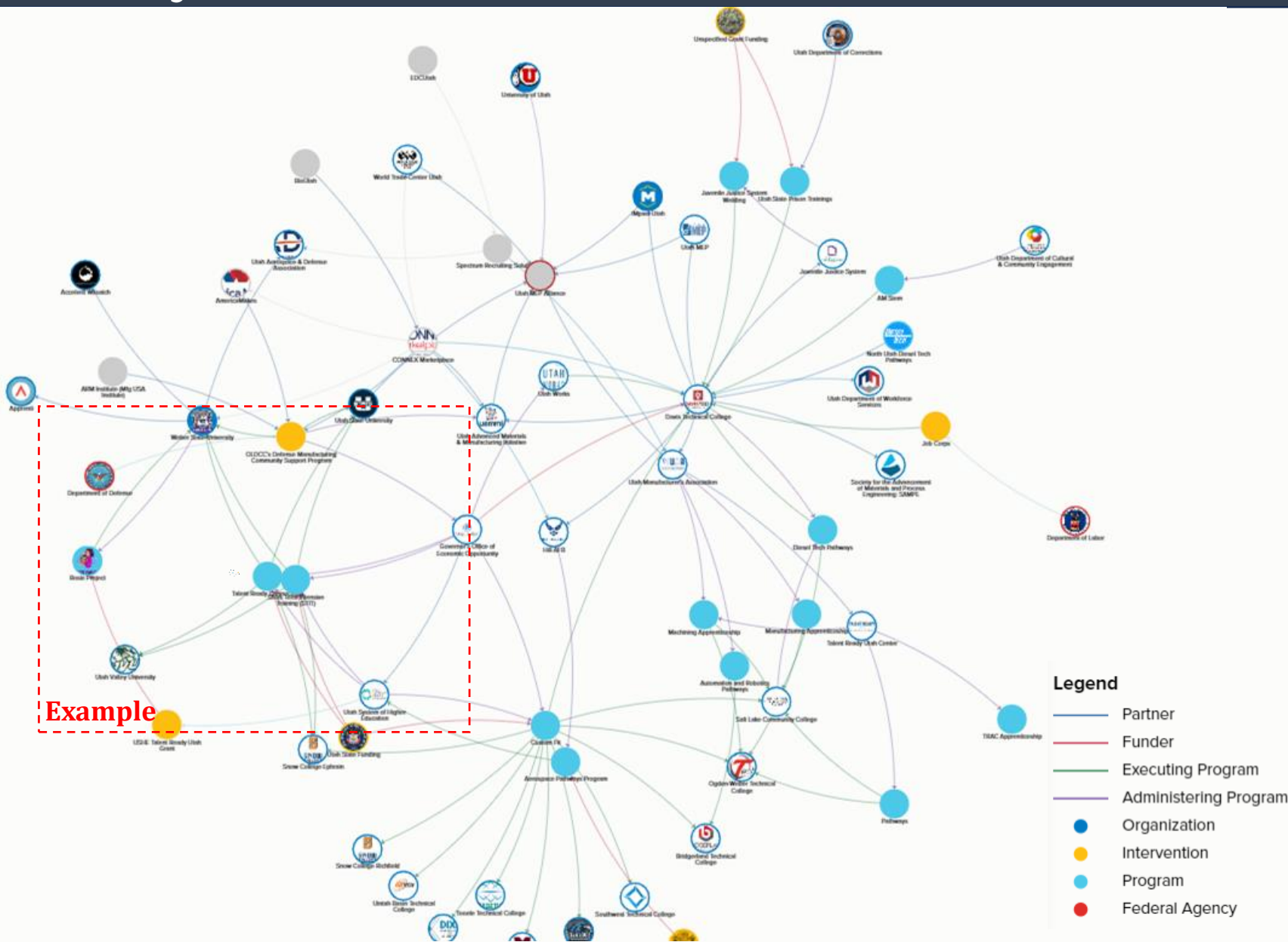


# Manufacturing Community Ecosystem Metrics (MCEM)

## Map and Visualize Your Workforce Ecosystem

**Step Two:** Utah Manufacturers Association spearheads stakeholder map with support from Weber State University and Davis Technical College.

Stakeholder map identifies organizations, programs, and existing intervention “**nodes**” connected by relational lines.



Thanks to our partners:





# Manufacturing Community Ecosystem Metrics (MCEM)

## Align Standard Metrics Across all Stakeholders

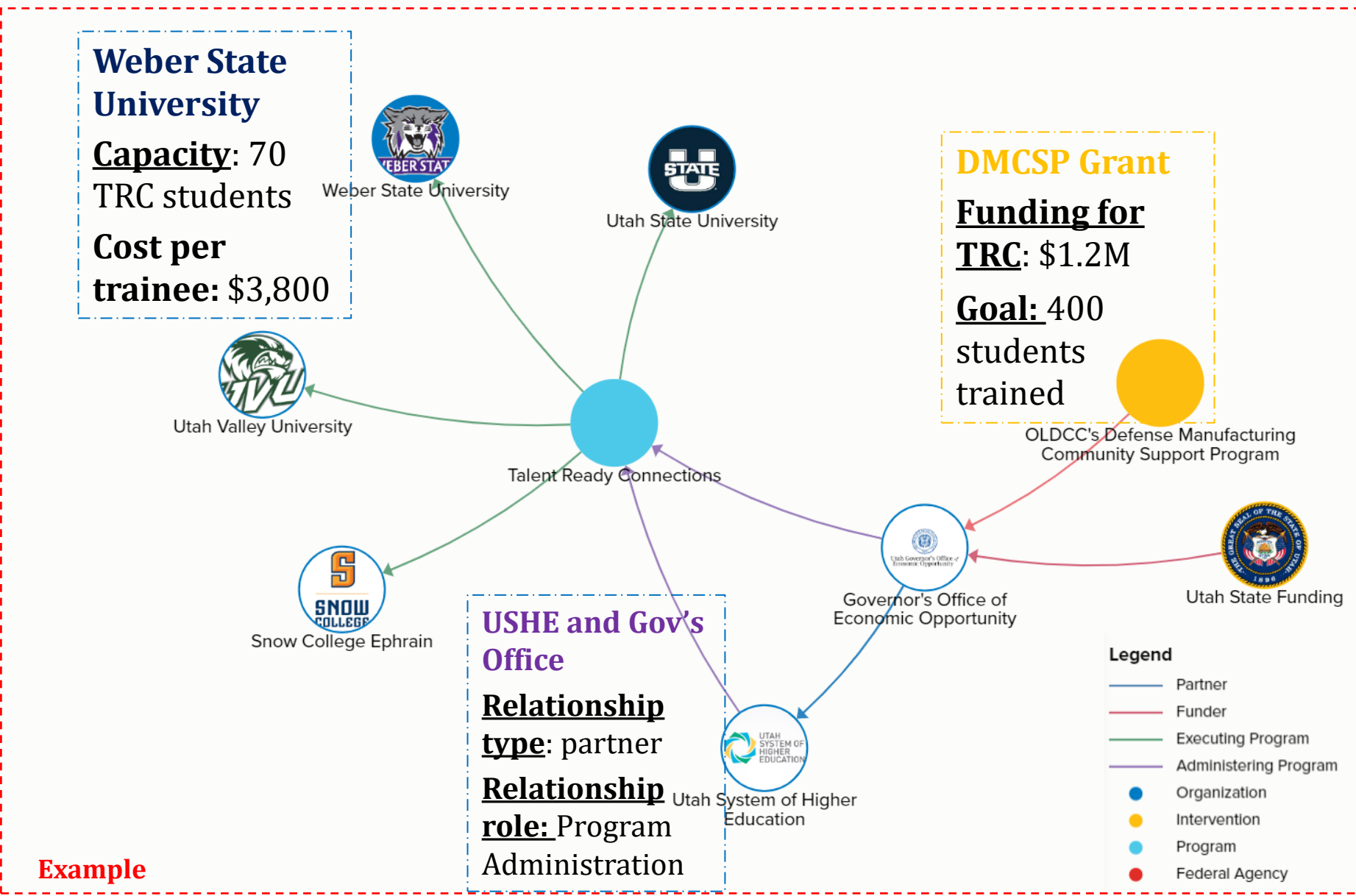
**Step Three:** Utah coalition collects standardized metrics from partners to assess workforce ecosystem.

**Descriptive data:** org type, website, description etc.

**Program data:** capacity, # trained per year, cost per training

**Intervention data:** funding amounts, sources, intended outcomes

**Relational data:** collaboration types



# Manufacturing Community Ecosystem Metrics (MCEM)

## Drill Down into Program-level Data

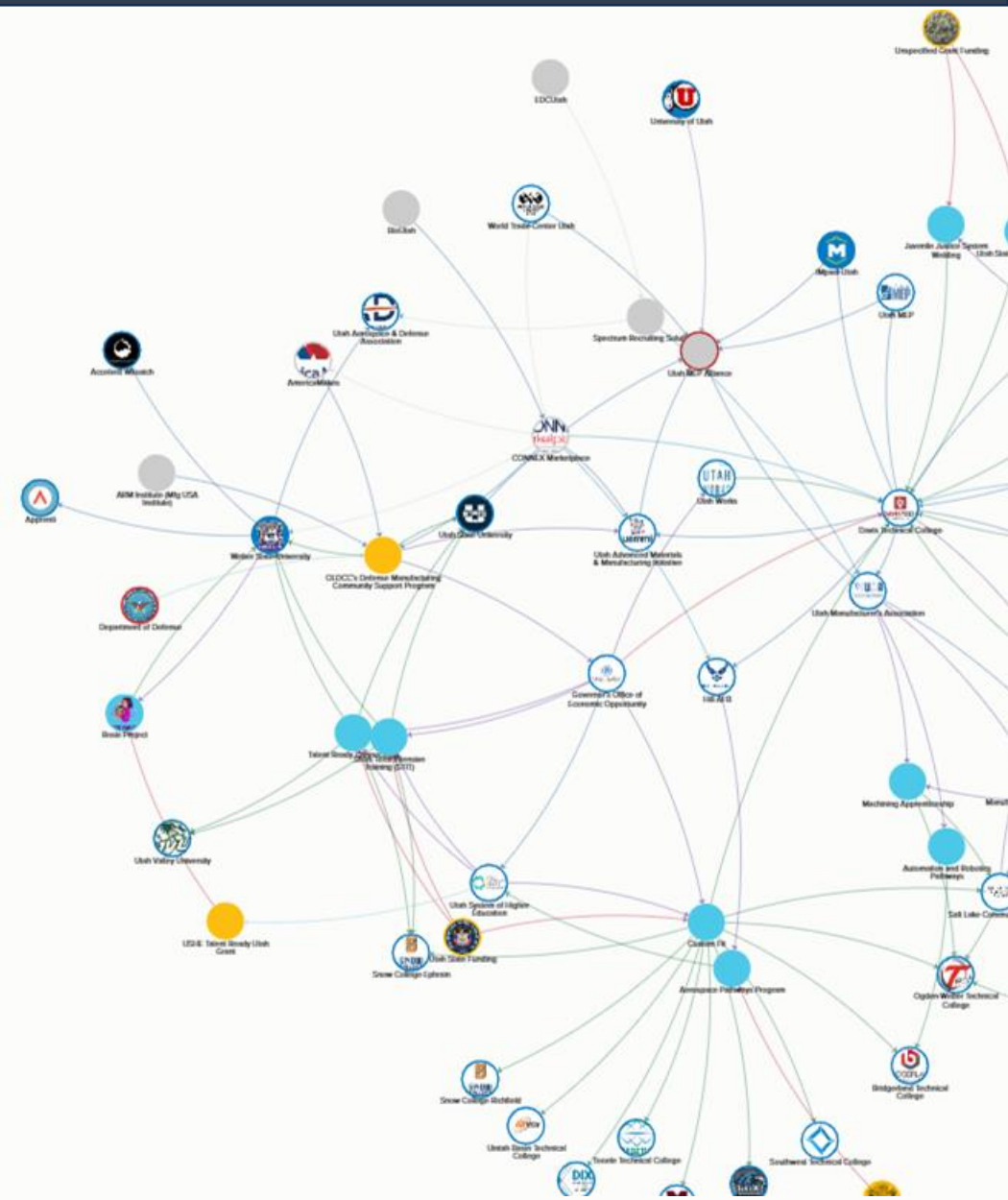
**From the network assessment, Utah's coalition can determine specific org-level or aggregate ecosystem-level capacity related to high priority professions:**

| Program                          | Skill Attainment    | Annual Training Capacity | Cost per Trainee  |
|----------------------------------|---------------------|--------------------------|-------------------|
| Talent Ready Connect             | Above mid-skill     | 800                      | \$5,300           |
| MFG Apprenticeship               | Mid-skill           | 1,200                    | \$3,900           |
| Machining Apprenticeship         | Mid-skill           | 700                      | \$3,600           |
| AM Stem                          | Above mid-skill     | 600                      | \$7,000           |
| Diesel Tech Pathways             | Mid-skill           | 600                      | \$4,300           |
| Juvenile Justice Welding         | Below mid-skill     | 500                      | \$2,800           |
| Rosie Project                    | Mid-skill           | 100                      | \$4,000           |
| Automation and Robotics Pathways | Mid-skill           | 400                      | \$3,900           |
| Custom Fit                       | Below and mid-skill | 2,000                    | \$3,000 / \$3,800 |
| Other                            | varied              | 900                      | range             |

## HYPOTHETICAL DATA



Thanks to our partners:



# Manufacturing Community Ecosystem Metrics (MCEM)

## Aggregate Findings to Inform Strategic Planning

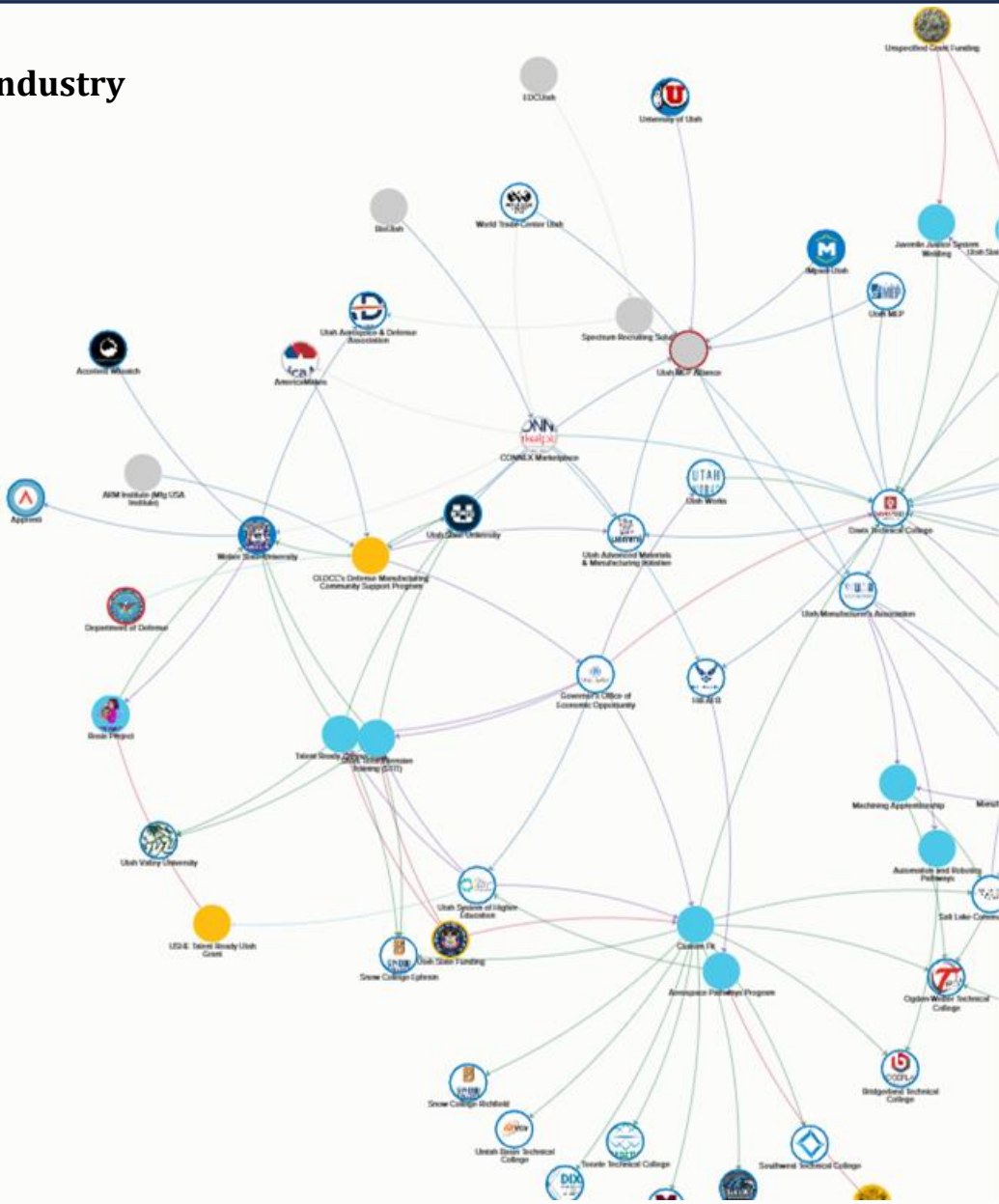
Aggregate training capacity reveals gap of **2400 workers less than 10,000** needed by industry

| Skill Attainment | Annual Training Capacity | Avg. Cost per Trainee | Diff. from demand |
|------------------|--------------------------|-----------------------|-------------------|
| Above mid-level  | 1400                     | \$6150                | (600)             |
| Mid-level        | 3800                     | \$3920                | (700)             |
| Below mid-level  | 2400                     | \$2900                | (1100)            |

HYPOTHETICAL DATA

Using this analysis, Utah’s coalition can:

- Assess total and average cost of training to better articulate funding needs.
- Identify “nodes” in the ecosystem primed for additional investment and capacity-building.
- Build specific recommendations and key partners to close workforce gap.



Thanks to our partners:



# Manufacturing Community Ecosystem Metrics (MCEM)

## Three Key Steps to Remember

### Across the Big 6 Ecosystem Subsystems:

1. Identify/leverage stakeholders, assets, interventions and programs and their relations.
2. Develop indicator metrics from public sources and data obtained from in-network partners.
3. Integrate into a gap analysis that reveals immediate and long-term areas for action/impact.

**6**

### Organized around Key Subject Areas

1. Workforce & Training
2. Research & Innovation
3. Infrastructure & Site Development
4. Supply Chain Support
5. Trade & International Investment
6. Operational Improvement & Capital Access

[More on the Big 6](#)



Thanks to our partners:



# Manufacturing Community Ecosystem Metrics (MCEM)

## Benefits of Network Mapping and Analysis

The exercise allows Utah's coalition to engage in further assessments, including **network** analyses, **root cause** analyses, and **gap** analyses to inform prescriptive actions. Further benefits include:

### Short-term

- Discover and collaborate
- Align with partners
- Identify and invite new stakeholders

### Mid-term

- Engage in ecosystem-building activities
- Orient new stakeholders
- Enhance ecosystem with data
- Validate and align stakeholder benchmarks

### Long-term

- Enhance funding pitches and proposals.
- Strengthen long-term regional network
- Boost economic and sustainable growth



Thanks to our partners:





# Manufacturing Community Ecosystem Metrics (MCEM)

## Carnegie Mellon Student Project

### Scope



Metrics  
Development

Developing sets of metrics tailored to each of the six pillars, serving as foundation for gap analysis.



Gap Analysis  
Extension

Broaden AMCC's initial analysis to include critical areas beyond Workforce and Training



Network Mapping  
Method

Create a set of universal methodologies for network mapping for future research



Policy  
Analysis

Analyze regional policies and regulations affecting the 5 pillars identified



Resource  
Compilation

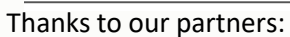
Craft a guide for leveraging research findings, navigating the prototype dashboard/website



Thanks to our partners:

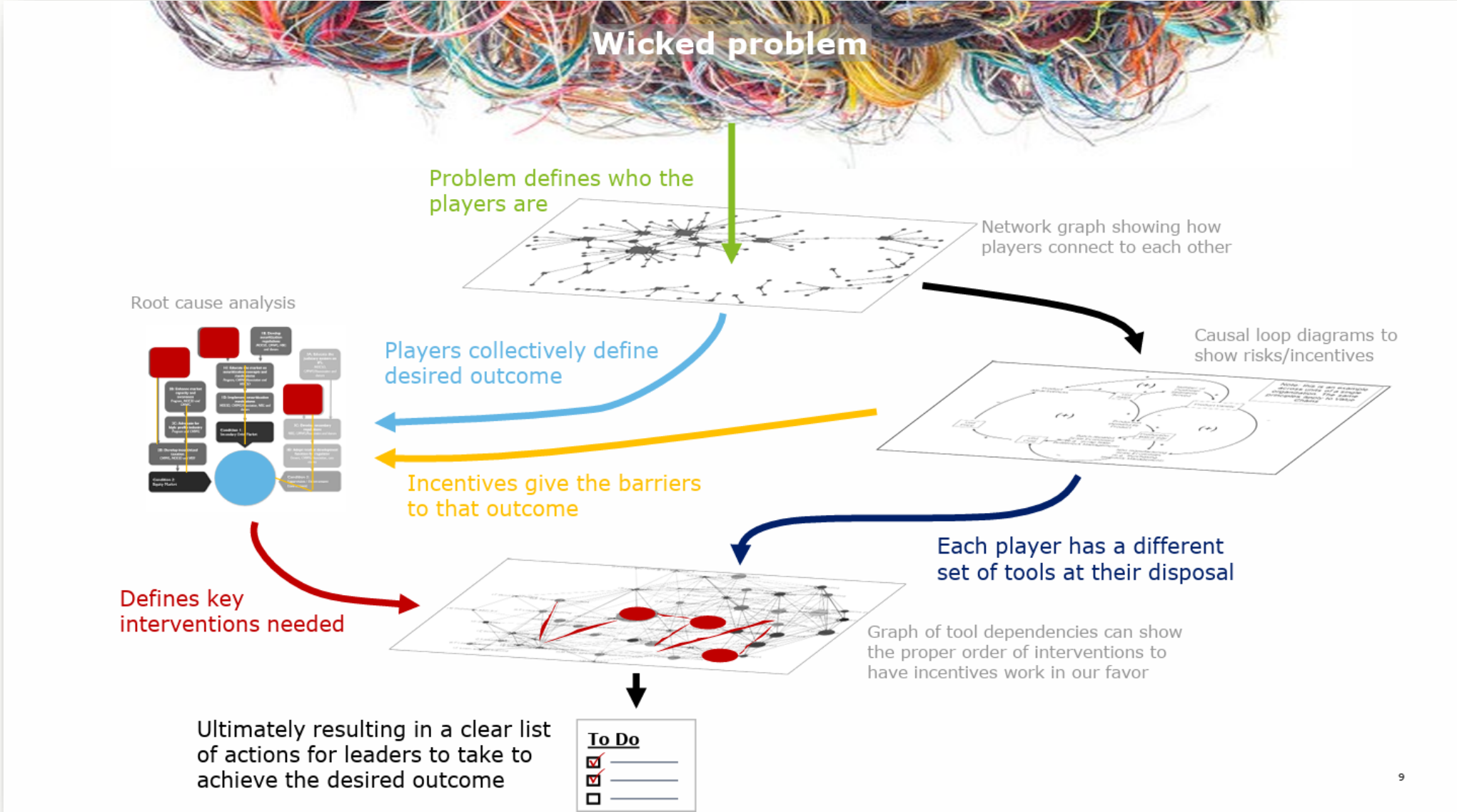


## Proving the Case: ANL NERCC's Economic Development Capacity Index (EDCI)



# Deloitte's 'Wicked Problem' Ecosystem Assessment Framework

Stakeholder Analysis, Root Cause, Risk/Incentives, Developing Tools and Recommendations



# Manufacturing Community Ecosystem Metrics (MCEM)

## Current Progress and Future Work

1. AMCC co-leads with NIST MEP a biweekly discussion advancing the MCEM project with federal stakeholders in **DOC, DOD, DOE, DOL, SBA** – alongside private and nonprofit collaborators.
2. Graduate student team from Carnegie Mellon's Heinz College of Information Systems and Public Policy framework for Big 6 indicator metrics.
3. Collaboration with Argonne National Lab's National Economic Research & Resilience Center
4. Ongoing advisory support from private analysts at Deloitte and Accenture



Thanks to our partners:





# Manufacturing Community Ecosystem Metrics (MCEM)

## UAMMI Case Study on Supply Chains and Operational Improvement

### Steps:

1. Utah Governor's Office wins DOD DMCSF award
2. UAMMI as grant execution lead for Utah DMC
3. Portion of funds invested in CONNEX Marketplace as Supply Chain Solution. Additional funding provided for CONNEX to offer more capabilities in workforce and research
4. Consortia-led working groups of broad stakeholders engaged to discover gaps
5. UAMMI and university partners leverage CONNEX capabilities to research capabilities in supply chain.
6. America Makes provides specific research and recommendations related to additive practices adoption.
7. Report on supply chain produced by UDMC
8. **Gap discovered:** lagging adoption of new technologies for SMMs reducing onshoring objectives
9. Communication with Governor's Office on issue



Thanks to our partners:



# Manufacturing Community Ecosystem Metrics (MCEM)

## Drill Down into Program-level Data

### Two Outcomes:

1. Utah Legislature establishes Manufacturing Modernization Grant program for two years at \$10M/yr (2022-2023) with funds up to \$750,000 to help manufacturers afford new equipment to participate in regional supply chains **(180 applicants requesting \$100M, 21 winners, all less than 250 employees)**
2. Expanded capabilities enabled Northrop Grumman to use CONNEX to identify several qualified suppliers, 8 of which were entirely new, and several of which supported NG's small-diversity supplier goals. 12 RFPs released as result.



Thanks to our partners:



### Manufacturing Modernization Grant Awardees Announced

OCTOBER 31, 2023  
NEWS

To strengthen Utah's manufacturing industry, the Governor's Office of Economic Opportunity (GOEO) designated \$10 million for a new Manufacturing Modernization Grant (MMG). The program incentivizes Utah businesses to modernize, establish, relocate, retain, or develop manufacturing in the state. The grant updates Utah

<https://business.utah.gov/news/manufacturing-modernization-grant-awardees-announced/>

<https://connexmarketplace.com/case-study/northrop-grumman-significantly-reduced-supplier-scouting-time-using-connex-marketplace/>



### Northrop Grumman Reduced Significant Scouting Time Through CONNEX

#### THE CHALLENGE



Northrop Grumman's Space Propulsion Systems facility in Promontory, Utah manufactures and delivers advanced products to the aerospace and defense industry. Recently, they needed to find new qualified suppliers who could meet requirements and flow-downs established by Northrop Grumman's Space and Defense customers. Their goal was to increase the base of suppliers who could produce the difficult-to-source parts so that Northrop Grumman could deliver on their contractual commitments.

Using traditional supplier scouting methods, Northrop spent many hours trying to find qualified suppliers, which resulted in: