

The World of Federal Politics and Policy

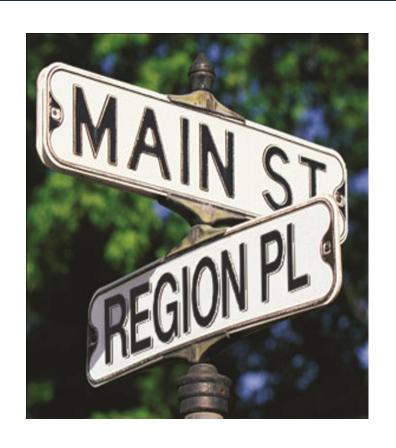
NATIONAL ASSOCIATION OF DEVELOPMENT ORGANIZATIONS

REGIONAL STRATEGIES. PARTNERSHIPS. SOLUTIONS

December 9, 2011

About NADO

Strengthen local governments, communities and economies through the regional strategies, partnerships and solutions of the nation's regional development organizations



Advocacy | Education | Networking | Research



2012

NASHINGTON POLICY

CONFERENCE

MARCH 19 – 21, 2012

More details coming soon

at www.NADO.org!

Presentation Overview

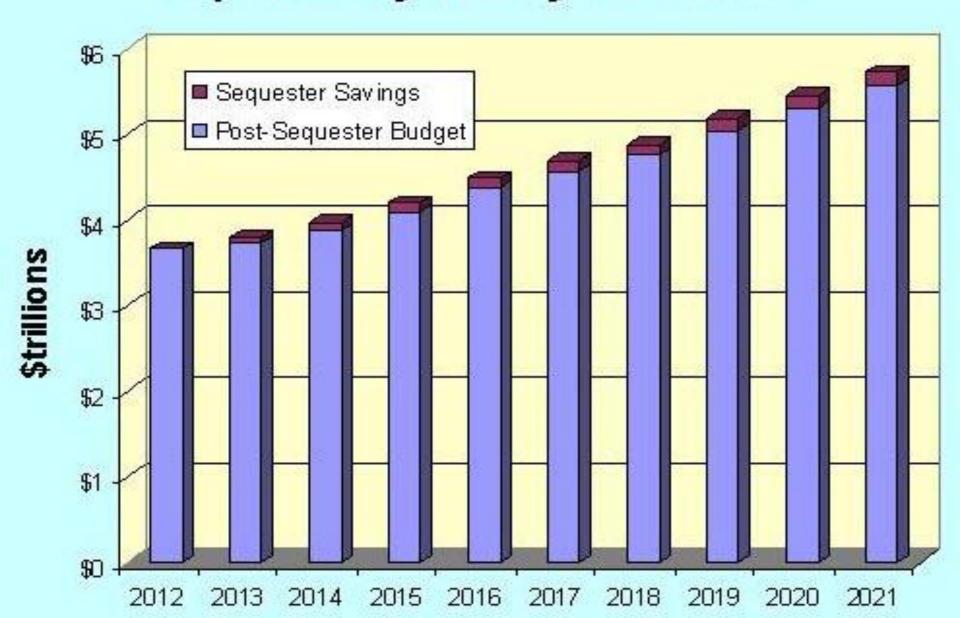
- ▶ Life after the Super Committee
- Highlights for final FY12 spending bills for USDA, EDA, HUD and DOT
- Endgame scenarios for remaining 9 spending bills Countdown to Dec. 16 CR deadline
- New EDA rulemaking EDDs, CEDS, RLFs and more
- Snapshot of federal regional development priorities





JOINT SELECT COMMITTEE ON DEFICIT REDUCTION

Even with Sequester, Federal Budget Expands by Nearly \$2 Trillion



UNDERSTANDING THE BREAKDOWN OF SEQUESTRATION LEVELS

1 DETERMINE THE SIZE OF CUTS

Total
"triggered" cut
\$1.2 trillion

Subtract 18 percent in debt service savings

Distribute remaining
\$984 billion
evenly among fiscal years
2013 to 2021

\$109.3 billion
per year

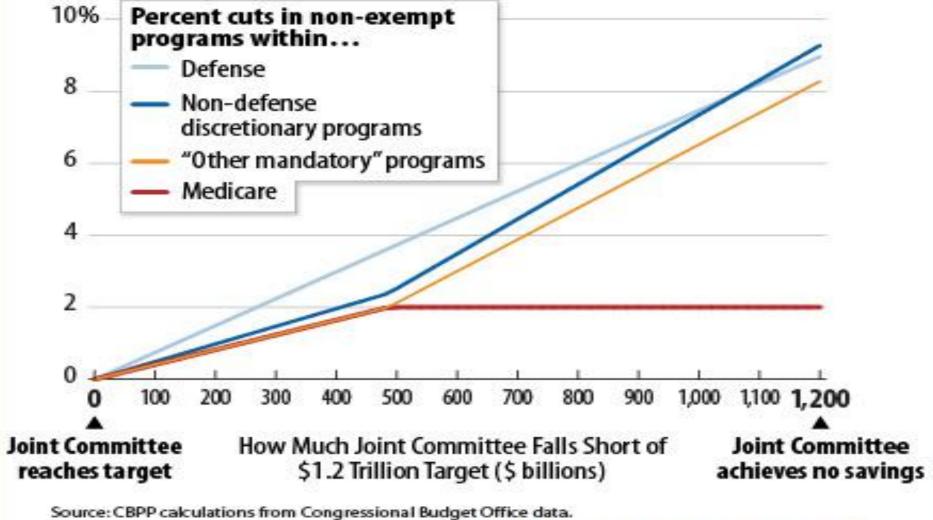
Evenly split each year's cut
between defense and
non-defense accounts

Defense Non-defense
\$54.7 billion*

*Defense includes the military, military construction and atomic energy defense activities

Source: CQ

Figure 1 Cuts Required in 2013 by Sequestration Under Different Scenarios



Center on Budget and Policy Priorities | cbpp.org

OVERVIEW OF 2013-2021 TRIGGERED CUTS

The mandatory cuts to the federal budget are shaping up. While defense spending is almost a quarter of the budget, defense cuts make up almost half of the cuts.

TRIGGERED CUTS

NONDEFENSE SPENDING

\$47 billion

Mandatory nondefense spending

\$123 billion

Medicare spending

\$294 billion

New nondefense discretionary spending

DEFENSE SPENDING

\$1 billion

\$454 billion

Mandatory defense spending

New defense discretionary spending

SOURCE: CONGRESSIONAL BUDGET OFFICE

CURRENT

2012-2021 BUDGET

KRISTEN LONG - POLITICO

SEQUESTRATION LEVELS

NADO Federal Policy Agenda

- ▶ White House and GAO Review of Regional Development Programs
- ▶ **EDA** Appropriations and Reauthorization
- ▶ **SAFETEA-LU Reauthorization,** with MPO and RPO Provisions
- ▶ HUD Community Development Block Grant (CDBG) Funding
- Key programs such as Fed-State Commissions, WIA, SBA and EPA
- ▶ **FEMA Support** for State and Local Preparedness and Response
- ▶ **HUD-DOT-EPA** Sustainable Development Initiative
- ▶ USDA Rural Development in 2012 Farm Bill

Context for Federal Policy and Budget Debates



Federal FY2012 Appropriations

- **FY2012:** Started October 1, 2011
- President Signed "Minibus" Package
 - Agriculture
 - Commerce-Justice-Science (NSF)
 - Transportation-HUD
- 9 Annual Spending Bills CR thru December 16
 - Defense
 - Homeland Security (Including FEMA)
 - Interior-Environment
 - Labor-HHS-Education

USDA Rural Development

- **Budget Authority** for overall mission area is cut \$198.08 million from FY11, including:
 - ▶ \$45.76 M reduction in Rural Utilities Service
 - ▶ \$133.72 M reduction in Rural Housing Service
 - ▶ \$18.59 M reduction in Rural Business-Cooperative Service
- Program Level for mission area is increased overall by \$294.27 M, BUT mostly due to massive jump in Community Facility Direct Loans
- Administration's 5% set-aside from select programs for a new Regional Innovation Initiative is approved with strict conditions

	Final	Final	Final	Net Change
	FY2010	FY2011 CR	FY2012	FY10 vs. FY12
Rural Utilities Service Program Level Budget Authority	\$9,834.55 M	\$9,582.97 M	\$9,193.25 M	- \$641.30 M
	\$653.42 M	\$596.73 M	\$550.96 M	- \$102.46 M
Rural Housing Service Program Level Budget Authority	\$15,056.47 M	\$26,862.33 M	\$27,558.15 M	+ \$12,501.68 M
	\$1,424.20 M	\$1,223.99 M	\$1,090.27 M	- \$333.93 M
Rural Business – Cooperative Service Program Level Budget Authority	\$1,337.12 M	\$958.21 M	\$946.38 M	- \$390.74 M
	\$184.77 M	\$127.84 M	\$109.25 M	- \$75.52 M
Rural Development Administrative	\$715.48 M	\$688.30 M	\$653.88 M	- \$61.60 M
Total Net Discretionary After Offsets Program Level Budget Authority	\$26,943.62 M	\$38,153.38 M	\$36,087.36 M	+\$9,143.74 M
	\$2,933.41 M	\$2,390.89 M	\$2,200.92 M	- \$732.49 M

	Final FY2010	Final FY2011 CR	Final FY2012	Net Change FY10 - 12
Water and Waste Program Direct Loans	\$1,022.16 M	\$896.46 M	\$730.69 M	- \$291.70 M
Water and Waste Program Guaranteed Loans	\$75.00 M	\$75 M	\$62.89 M	- \$12.11 M
Water and Waste Program Grants	\$469.22 M	\$434.13 M	\$427.61 M	- \$41.61 M
High Energy Cost Grants	\$17.50 M	\$11.97 M	\$9.50 M	-\$8.00 M
Broadband/Internet Service Grants	\$17.97 M	\$13.37 M	\$10.37 M	-\$ 7.60 M

Rural Community Facility Programs	Final	Final	Final	Net Change
	FY2010	FY2011 CR	FY2012	FY10 - 12
Community Facility Direct Loans Program Level Budget Authority	\$294.96 M	\$289.94 M	\$1,300.00 M	+1,005.04 M
	\$3.86 M	\$3.85 M	\$0 M	- \$3.86 M
Community Facility Guaranteed Loans Program Level Budget Authority	\$206.41 M	\$167.41 M	\$105.70 M	-\$100.71 M
	\$6.62 M	\$6.61 M	\$5.00 M	-\$1.62 M
Community Facility Grants	\$20.37 M	\$14.97 M	\$11.36 M	- \$9.01 M
Rural Community Development Initiative (RCDI) Grants	\$6.25 M	\$4.99 M	\$3.62 M	- \$2.63 M
Economic Impact Initiative	\$13.90 M	\$6.98 M	\$5.93 M	- \$7.97 M

Rural Business	Final	Final	Final	Net Change
Programs	FY2010	FY2011 CR	FY2012	FY10 - 12
Business and Industry Guaranteed Loans Program Level Budget Authority	\$993.00 M	\$813.82 M	\$822.88 M	- \$170.12 M
	\$52.92 M	\$41.17 M	\$45.34 M	- \$7.58 M
Rural Business Enterprise Grants	\$38.72 M	\$38.65 M	\$24.31 M	- \$14.41 M
Rural Business Opportunity Grants	\$2.48 M	\$2.48 M	\$2.25 M	- \$0.23 M
Delta Regional Authority Transfer	\$2.97 M	\$2.93 M	\$2.90 M	- \$0.07 M
Total, Rural Business Program Program Level Budget Authority	\$1,037.19 M	\$857.92 M	\$852.35 M	- \$184.84 M
	\$97.11 M	\$85.28 M	\$74.80 M	- \$22.31 M

Rural Business	Final	Final	Final	Net Change
Programs	FY2010	FY2011 CR	FY2012	FY10 - 12
Intermediary Relending Program Program Level Budget Authority	\$33.53 M	\$19.14 M	\$17.71 M	-\$15.82 M
	\$8.46 M	\$7.38 M	\$6.00 M	\$2.46 M
Rural Microenterprise Program Loans Grants	\$33.07 M	\$0	\$0	- \$33.07 M
	\$2.5 M	\$0	\$0	- \$2.50 M
Rural Energy for America Loans Grants	\$144.20 M \$19.67 M	\$5.38 M \$2.49 M	\$6.49 M \$1.70 M	-\$137.71 M \$17.97 M
Value-Added Ag Product Market	\$20.36 M	\$18.82 M	\$14.00 M	- \$6.36 M

EDA FY2012 Final Budget

- Overall Budget: \$457.5M (\$283.43M in FY11)
 - \$257.5M for core programs and operations (Cut of \$25M from FY11)
 - \$200M for supplemental disaster assistance (FY2011 federal disasters)
- Program Breakdown:
 - ▶ Planning Program: Cut to \$29 M (\$31M in FY11)
 - ▶ **Public Works:** Increased to \$111.64M (\$88.72 in FY11)
 - Economic Adjustment Assistance: Cut to \$50.06M (\$78.74M in FY11)
 - ► Technical Assistance: Cut to \$12M (\$13.37M in FY11)

	Final FY2010	Final FY2011 CR	Final FY2012	Net Change FY10 - 12	
Total Budget	\$293.00 M	\$283.43 M	\$457.50 M	+ \$164.50 M	
Planning Grants	\$31.00 M	\$30.94 M	\$29.00 M	- \$2.00 M	
Public Works	\$158.28 M	\$88.72 M	\$111.64 M	- \$46.64 M	
Economic Adjustment Assistance	\$38.62 M	\$78.74 M	\$50.06 M	+ \$11.44 M	
Trade Adjustment Assistance	\$15.80 M	\$15.77 M	\$15.80 M	Level	
Technical Assistance	\$9.80 M	\$13.37 M	\$12.00 M	+ \$2.20 M	
Global Climate Change Fund	\$25.00 M	\$16.47 M	\$0.00	- \$25.00 M	
Research & Evaluation	\$1.50 M	\$1.49 M	\$1.50 M	Level	
Regional Innovation Program	n/a	\$0.00	\$0.00	n/a	
Salaries and Expenses	\$38.00 M	\$37.92 M	\$37.50 M	- \$.50 M	
Disaster Assistance	n/a	n/a	\$200.00 M	+200.00 M	
EDA: FY2012 FINAL BUDGET					

EDA FY2012 Final Budget

Noteworthy Language from Conference Report Agreement:

- ► Repatriation Grants: \$5 M for EDA to work with U.S. companies to bring manufacturing and R&D jobs back to distressed regions
- ► EDA must have independent review of University Centers
- New loan guarantee thru COMPETES Act (i.e. science parks)
- Reminds EDA to ensure award decisions are made at regional office level rather than headquarters, plus EDA must recognize geographic equity and balance with rural areas

EDA Elimination Act

- House H.R. 3090
 - ► Introduced by Rep. Mike Pomeo (R-KS)

- ▶ 17 Cosponsors
 - See next slide for list

- Senate S. 1869
 - ► Introduced by Sen. Jim DeMint (R-SC)
 - No co-sponsors yet
 - Endorsed by Club for Growth, Cato Institute and Heritage Foundation

EDA Elimination Act (H.R. 3090)

- Rep. Brady, Kevin (R-TX)
- Rep. Broun, Paul (R-GA)
- Rep. Chaffetz, Jason (R-UT)
- Rep. Duncan, Jeff (R-SC)
- Rep. Flake, Jeff (R-AZ)
- Rep. Franks, Trent (R-AZ)
- Rep. Gohmert, Louie (R-TX)

- Rep. Huizenga, Bill (R-MI)
- Rep. Johnson, Sam (R-TX)
- Rep. Kline, John (R-MN)
- Rep. Lamborn, Doug (R-CO)
- Rep. McClintock, Tom (R-CA)
- Rep. Paul, Ron (R-TX)
- Rep. Pitts, Joseph (R-PA)
- Rep. Scott, Tim (R-SC)
- Rep. Walsh, Joe (R-IL)
- Rep. Westmoreland, Lynn (R-GA)

EDA Proposed Rulemaking

- Federal Register notice on Dec. 7, 2011
 - Public comments due by February 6, 2012
 - Proposed rule changes are proposed only, not final yet
 - NADO will be forming working groups to review

modifications to EDD/CEDS, RLF awards and other provisions

EDA Proposed Rulemaking

Key issues

- Major modifications to project application evaluation criteria
- New match rates for broad regional planning initiatives, and projects that effectively leverage other federal agency resources
- Expanded definition of infrastructure
- Streamlining of CEDS process, including committee structure and strategy document requirements (But, CEDS content guidelines will be real key!)
- Modifications to RLF award requirements
- Changes and clarifications on Federal Interest in real property

HUD Final FY2012 Appropriations

- Focuses resources on specific housing programs,
 with major cuts to community development accounts
 - ► Eliminate Sustainable Communities grant programs, yet retains Office of Sustainable Housing and Communities
 - Cuts CDBG formula dollars by another 11.64%; 26% over two years
 - Slashes HOME Investment Program by 37.76%
- Replaces HOPE VI with new Choice Neighborhoods
 Initiative at \$120M, increase of \$20M
- Reduces Transformation Initiative from \$70M to \$50M

	Final FY2010	Final FY2011 CR	Final FY2012	Net Change FY10 - 12	
Community Development Fund	\$4,450.00 M	\$3,508.00 M	\$3,308.90 M	- \$1,141.10 M	
CDBG Formula Grants	\$3,990.00 M	\$3,343.00 M	\$2,948.09 M	- \$1,041.91 M	
Indian Economic Block Grants	\$158.28 M	\$88.72 M	\$111.64 M	- \$46.64 M	
Rural Innovation Fund	\$38.62 M	\$0 M	\$0 M	- \$38.62 M	
Economic Development Initiative Grants	\$172.84 M	\$0 M	\$0 M	- \$172.84 M	
Disaster Assistance	n/a	n/a	\$400.00 M*	+ \$400.00 M*	
HOME Investment Program	\$1,825.00 M	\$1,606.78 M	\$1,000.00 M	- \$825.00 M	
Sustainable Communities Initiative	\$150.00 M	\$100.00 M	\$0 M	- \$150.00 M	
Regional Planning Grants	\$100.00 M	\$70.00 M	\$0 M	- \$100.00 M	
Community Challenge Grants	\$40.00 M	\$30.00	\$0 M	- \$40.00 M	
DOT/HUD Research	\$10.00 M	\$0 M	\$0 M	- \$10 M	
HUD: FY2012 FINAL BUDGET					

	FY2010	FY2011 CR	FY2012	FY2012		
Clean Water State Revolving Fund	\$2,100.00 M	\$1,521.95 M	\$689 M	\$1,521.95		
Safe Drinking Water State Revolving Fund	\$1,387.00	\$963.07 M	\$829.00 M	\$963.07 M		
Brownfields Grants for States and Tribes Competitive Projects EPA Administrative Expenses	\$49.50 M \$100.00 M \$24.2 M	\$49.50 M \$99.80 M \$24.68 M	\$49.40 M \$60.00 M \$23.68 M	\$49.39 M \$95.00 M \$23.68 M		
State and Local Air Quality Management	\$226.58 M	\$236.11 M	\$201.58 M	\$237.60 M		
EPA: FY2012 FINAL BUDGET						

Final

Final

House

Senate

Final

FY2012

Pending

Pending

Pending

Pending

	Final FY2010	Final FY2011 CR	Final FY2012
High Speed/Intercity Passenger Rail	\$2,500.00 M	-\$400.00 M	\$0.00
Essential Air Service	\$200.00 M	\$200.00 M	\$193.00 M
TIGER	n/a	\$527.00 M	\$500.00 M
Federal Aviation Administration			
Airport Improvement Grants	\$3,500.00 M	\$3,515.00 M	\$3,350.00 M
Small Community Air Service Development Program	\$6.00 M	\$6.00 M	\$6.00 M
Federal Transit Administration			
Formula/Bus Grants	\$8,343.20 M	\$8,340.00 M	\$8,361.00 M
Capital Investment Grants (New Start & Small Starts)	\$1,998.00 M	\$1,590.00 M	\$1,955.00 M
Federal Highway Administration			
Federal-Aid Highways	\$41,107.00 M	\$41.107.00 M	\$39,143.58 M
Federal-Aid Highways Emergency Relief	n/a	n/a	\$1,662.00 M
U.S. DOT: FY201	2 FINAL	BUDGET	

SAFETEA-LU Reauthorization

- Operating under CR until March 31, 2012
- Fuel taxes also extended until March 31, 2012
- Extension at current funding levels for highways and transit programs

SAFETEA-LU Reauthorization

U.S. Senate Action

- ▶ Finance: GOP members outline ideas in letter; No action by Dems yet
- ▶ Highways: EPW committee adopts "MAP-21" (S. 1813) on Nov. 9
- ▶ **Transit:** Banking committee slated for Dec. 15 markup
- Safety: Commerce committee aiming for Dec. 14 markup
- Consolidated version not expected to reach Senate floor until 2012

ACTION NEEDED: SEE NADO ACTION ALERT ON STATEWIDE AND METROPOLITAN PLANNING PROVISIONS!!!

U.S. Senate Committee on Banking, Housing and Urban Affairs (Transit Title of SAFETEA-LU Reauthorization)

Chairman Tim Johnson (D-SD) Ranking Member Richard C. Shelby (R-AL)

Jack Reed (D-RI)

Chartles Schumer (D-NY)

Rober Menendez (D-NJ)

Daniel K. Akaka (D-HI)

Sherrod Brown (D-OH)

Jon Tester (D-MT)

Herb Kohl (D-WI)

Mark Warner (D-VA)

Jeff Merkley (D-OR)

Michael Bennet (D-CO)

Kay Hagan (D-NC)

Mike Crapo (R-ID)

Bob Corker (R-TN)

Jim DeMint (R-SC)

David Vitter (R-LA)

Mike Johanns (R-NE)

Patrick Toomey (R-PA)

Mark Kirk (R-IL)

Jerry Moran (R-KS)

Roger Wicker (R-KS)

U.S. Senate Committee on Commerce, Science and Transportation (Safety and Motor Carrier Title of SAFETEA-LU)

Chairman Jay Rockefeller (D-WV) Ranking Member Kay Bailey Hutchison (R-TX)

Daniel Inouye (D-HI)

John Kerry (D-MA)

Barbara Boxer (D-CA)

Bill Nelson (D-FL)

Maria Cantwell (D-WA)

Frank Launtenberg (D-NJ)

Mark Pryor (D-AR)

Amy Klobuchar (D-MN)

Tom Udall (D-NM)

Mark Warner (D-VA)

Mark Begich (D-AK)

Olympia Snowe (R-ME)

Jim DeMint (R-SC)

John Thune (R-SD)

Roger Wicker (R-MS)

Johnny Isakson (R-GA)

Roy Blunt (R-MO)

John Boozeman (R-AR)

Mark Rubio (R-FL)

Kelly Ayotte (R-NH)

Dean Heller (R-NV)

SAFETEA-LU Reauthorization

U.S. House Action

- ► Speaker Boehner (R-OH) and Chairman Mica (R-FL) tout bill as key jobs priority; Link transportation spending to oil/gas drilling
- ► Transportation and Infrastructure Committee postpones committee markup until late January / early February
- ▶ Budget Chairman Ryan (R-WI) pushing new rule changes dealing with General Fund (GF) transfers to Highway Trust Fund (HTF)

ACTION NEEDED: SEE NADO ACTION ALERT ON STATEWIDE AND METROPOLITAN PLANNING PROVISIONS!!!

Employment and Training Administration (Services Only)	\$3,828.53 M	\$3,344.00 M	\$962.20 M	\$3,310.00 M	- 71 %	
WIA Adult Employment and Training	\$861.54 M	\$770.92 M	\$207.50 M	\$770.92 M	-73 %	
WIA Youth Employment and Training	\$924.06 M	\$825.91 M	\$413.80 M	\$825.91 M	-50%	
WIA Dislocated Worker Employment and Training	\$1,183.84 M	\$1,063.00 M	\$101.70 M	\$1,063.00 M	-90%	
Workforce Innovation Fund (8% Set-Aside of 3 Core Accts)	n/a	\$124.75 M	\$0.00	\$100.00 M	-100%	
Youthbuild	\$102.50 M	\$79.84 M	\$40.00 M	\$79.84 M	-50%	
Job Corps	\$1,708.00 M	\$1,706.17 M	\$2,223.90 M	\$1,706.17 M	+30%	
Community Service Employment for Older Americans	\$825.42 M	\$449.10 M	\$450.00 M	\$449.10 M	0%	
One-Stop Career Centers	\$63.72 M	\$63.59 M	\$31.80 M	\$63.59 M	-50%	
Prisoner Re-entry Initiative & Reintegration of Ex-Offenders	\$108.50 M	\$85.39 M	\$45.00 M	\$75.39 M	-47%	
U.S. DOL WORKFOR	U.S. DOL WORKFORCE PROGRAMS: FY2012 BUDGET					

Final

FY2010

Final

FY2011 CR

FY2012

House

FY12

House

Proposed

vs. FY11

FY2012

Senate

WIA Reauthorization

- U.S. Senate: HELP committee working on draft bill
- U.S. House: 3 GOP bills introduced to shape debate
 - Local Job Opportunities and Business Success (Local JOBS) Act
 - H.R. 3611 introduced by Rep. Joe Heck (R-NV)
 - Streamlining Workforce Development Programs Act
 - H.R. 3610 introduced by Rep. Virginia Foxx (R-NC)
 - Workforce Investment Improvement Act of 2011
 - H.R. 2295 introduced by Rep. Buck McKeon (R-CA
 - Visit <u>Republicans Continue Efforts to Improve Workforce Training</u>

Rail and Transit Security Assistance	\$300.00 M	\$249.50 M	*	\$200.00 M	Pending		
FEMA Mitigation Programs							
Disaster Relief	\$1,600.00 M	\$2,644.00 M	\$2,650.00 M	\$6,000.00 M	Pending		
Pre-Disaster Mitigation Grants	\$100.00 M	\$50.00 M	\$40.00 M	\$42.50 M	Pending		
Flood Map Modernization Fund	\$220.00 M	\$182.00 M	\$102.71 M	\$92.71 M	Pending		
* The House has proposed \$1 billion for FEMA's State and Local programs, of which \$807 million would be distributed among nine grant programs at the discretion of the DHS Secretary							

Final

FY2010

\$2,748.00 M

\$887.00 M

\$950.00 M

\$13.00 M

\$340.00 M

\$810.00 M

\$35.00 M

\$300.00 M

FEMA State and Local Programs

State Homeland Security Grant (SHSGP)

Emergency Management Performance Grants

Urban Area Security Initiative (UASI)

Firefighters Assistance Grants

Port Security Grants

Regional Catastrophic Preparedness

Citizen Corps

Final

FY2011 CR

\$1,976.00 M

\$723.55 M

\$578.84 M

\$339.32 M

\$808.38 M

\$14.97 M

\$249.50 M

\$9.98 M

FY2012

House

\$1,000.00 M

\$350.00 M

\$670.00 M

\$0 M

FY2012

Senate

\$1,477.00 M

\$400.00 M

\$430.00 M

\$350.00 M

\$750.00 M

\$200.00 M

\$0.00

\$0 M

FY2012

Final

Pending

Pending

Pending

Pending

Pending

Pending

Pending

Pending

On Sept. 30, a short-term CR was passed that provided \$2.65 billion to replenish the Disaster Relief Fund

HOMELAND SECURITY PROGRAMS: FY2012 BUDGET

Next Steps

- Finish 9 remaining FY12 spending bills the week of Dec. 12, 2011
- Set up process for NADO member feedback to EDA
- Prepare for President's FY2013 budget proposal due in early February 2012; Each agency asked to identify minimum of 5% cuts, with possibilities for another 5%
- Evaluate impact of 2012 Presidential and congressional election cycle on federal policy and budget agenda

Lessons Learned

- ► Federal role vs. state and local responsibilities
- Examine how federal money is spent and allocated
 - How can resources be used more effectively and efficiency?
- ▶ Strive to align, coordinate and leverage resources
- Clearly define advocacy priorities can't defend all!
 - Many federal programs and accounts have been eliminated!
- ► Educate your members of Congress and their staff!



2012

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MARCH 19 – 21, 2012

More details coming soon

at www.NADO.org!



National Association of Development Organizations (NADO)

and the NADO Research Foundation

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